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12. The Appellants characterize the decision made by the Minister as X. This is an inaccurate characterization. It ignores the background to the Minister's decision, the evidence that was placed before the Minister and the effects of the Minister's decision.

**(a) Background to the Minister's decision**

.....

**(b) Evidence that was placed before the Minister**

....

**(c) The effects of the Minister's decision**